

Even though our Nation has many assets and capabilities to advance our national security goals, we have done a poor job of integrating them all. From my experience on the House Intelligence Committee, as well as the Homeland Security and Armed Services Committees, I am deeply concerned about the tendency of agencies with national security responsibilities to focus exclusively on their own programs' initiatives, while losing sight of the larger strategic goals, an unfortunate phenomenon that leads to stovepiping when information and intelligence are not shared among Departments and agencies.

Madam Speaker, we must ensure that all components of our Federal Government are working together toward the same purpose and that they are able to coordinate their efforts to the greatest extent possible.

In its "Beyond Goldwater-Nichols" study, the Center for Strategic and International Studies recommended the establishment of a Quadrennial National Security Review to create an interagency process that would identify national security goals, assess existing needs and capabilities, establish priorities for funding, and recommend specific policy and budget proposals.

From that recommendation, I have worked with other experts, Members of Congress, and committee staff to draft the legislation that we are introducing today. This bill would create a Quadrennial National Security Review, a process to coordinate all assets of national power and identify and achieve our national security objectives.

Under the measure, every 4 years the President would conduct a review of the national security goals of the United States in consultation with all relevant national security related Departments and agencies, as well as Congress. The process would include a thorough investigation of America's national security interests and objectives, the strategy for implementing security goals, risk assessments, identification of all assets of national power needed to meet security goals, an explanation of how agencies would coordinate their efforts, and an assessment of what additional resources are needed. The effort would culminate in a comprehensive national security strategy document, policy recommendations, and a unified security budget proposal that reflects national security priorities.

Finally, after publication of the QNSR, an outside panel of the national security experts would conduct independent review and perform their own analysis, reporting their findings to Congress and the administration within 2 years.

I am hopeful that the establishment of a QNSR and an independent review process will lead to greater coordination and cooperation and facilitate

strategic budget and resource decision-making.

In closing, I would like to thank the many Members, staff and national security experts who have provided feedback and guidance in the crafting of this bill. It is not an easy task to move our entire national security decision-making structure forward from the status quo, but I know many people in this body recognize the importance of doing so, and I am optimistic that we are moving in the right direction. I urge my colleagues to join me in this vital effort.

□ 2300

#### FBI HELPED FRAME FOUR IN 1965 MURDER

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Indiana (Mr. BURTON) is recognized for 5 minutes.

Mr. BURTON of Indiana. Madam Speaker, I wish the whole world were listening to what we are talking about tonight. In 1965, there with a murder committed in Boston, Massachusetts, and a man named Deegan was shot down. A man named Joe "The Animal" Barboza, the first man in the witness protection program, who was protected by the FBI in Boston, testified that a man named Joe Salvati, a man named Peter Limone, and two other people were involved in the murder, and they were not.

J. Edgar Hoover and the FBI in the Boston office knew these men were innocent, but because they were protecting a Mob informant of the Winter Hill Gang headed by Whitey Bulger, they put these guys in jail for life. They were going to give them the death penalty, but that was commuted to life in prison.

Joe Salvati was the fellow that I worked with when I was chairman of the Government Reform Committee. We had hearings on this that lasted for about a year. We had some of the FBI witnesses testify before the committee. One man, named Rico, who was an honored FBI agent, lied about Joe Salvati, and Joe Salvati went to jail for 29 years, 29 years for a crime he didn't commit.

Two of the men who were convicted and went to jail died in prison, and Mr. Limone just got out in 2001. There is no question these men were innocent. We subpoenaed documents from the Justice Department and had to fight the administration to get them because they were claiming executive privilege. We finally got the documents, and we found that all of the way up to the head of the FBI, J. Edgar Hoover, they knew these men were innocent, but they put them in jail to protect Mob informants, Joe "The Animal" Barboza, the first man in the witness protection program, and James, "The

Rifleman" Flemmi, a friend of his, who was also a killer.

Joe "The Animal" Barboza was shot down in San Francisco years later because he was still involved in Mob hits. He killed over 28 people that we know of.

But anyhow to make a long story short, the long fight for justice was finally concluded today in Boston in a Federal court.

Judge Nancy Gertner issued a finding for Salvati and the other three men who were innocent of the crime but convicted and spent all that time in jail, two of whom died in jail, and she issued an order giving them \$101.7 million because of this horrible crime that was committed against them by our justice system.

We have an awful lot of fine people in the FBI, the CIA and our other intelligence agencies, but unfortunately, we have had some bad apples in the system.

One of the gentlemen who was the head of the FBI up there is spending 2 to 10 years in jail for another crime. He's facing possibly another murder sentence when he gets out of jail because of something else he was involved in.

Mr. Rico was indicted for a murder that involved a man who was shot to death in Oklahoma at one of the golf courses there when he took his golf clubs out of the trunk. Mr. Rico had fingered him to the mob, and the mob went down there and killed him because this guy was the owner of an international company, and he found out that the mob was siphoning money off of him. So Mr. Rico who testified before our committee fingered this guy, and this guy was shot to death in Oklahoma City when he took his golf clubs out of his trunk. Mr. Rico, before he went to trial, died of a heart attack, but he had been indicted for the murder of this man who had been killed in Oklahoma City.

The long arm of justice reached out to these FBI agents, Mr. Connolly and Mr. Rico, who violated their trust, and also, it should reach out to J. Edgar Hoover. J. Edgar Hoover, whom I admired all of my life and I watched him on television and watched all the accolades that he was given, he knew these men were innocent, but to protect a mob informant, Joe "The Animal" Barboza, he put these guys in jail, and they left them there.

Joe Salvati's wife grew older without him. His children grew old without him. His wife went every week to see him for 29 years in prison. She didn't have a driver's license so she had to have people drive her out there. So Joe Salvati and his whole family suffered because of this.

I talked to Joe tonight. He's elated. His wife's elated, but they can't get back the 29 years that they suffered when he was in jail for a crime he

didn't commit or Mr. Limone didn't commit.

So I'd like to say tonight that I want to congratulate Judge Nancy Gertner. I've never met her, but what she said in that court today really bears to be repeated. She said that the FBI case against Salvati and what they said in this court today was absurd. She said that the Justice Department said that these gentlemen were acceptable collateral damage.

Madam Speaker, I will put the rest in the RECORD because I want everybody to know about this, and I just want to make sure that everybody knows that these gentlemen were innocent, and this should never ever happen in a court of justice again ever.

#### WE NEED TO FIX THE INTELLIGENCE GAP

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Michigan (Mr. HOEKSTRA) is recognized for 5 minutes.

Mr. HOEKSTRA. Madam Speaker, in the last few days we've received a National Intelligence Estimate, a consensus opinion of the intelligence community that indicates a number of disturbing things. But as we take a look at the information that came out of the National Intelligence Estimate, perhaps the most important thing that it says is that we are a Nation at heightened risk.

In some ways, al Qaeda has strengthened itself. We're concerned about the situation in Pakistan, where it appears that in parts of Pakistan al Qaeda may now enjoy a safe haven, a safe haven where it can plan, where it can train and prepare to attack the homeland again. We know that that is the true intent of al Qaeda.

In communications that they have recently released, they've outlined their objectives clearly. Number one, they want to defeat the coalition in Iraq. The second step is that they want to destabilize the moderate Muslim regimes in the Middle East. The third step is they want to eliminate the State of Israel. The fourth step is they want to establish the caliphate, northern Africa, southern Europe and Middle East reaching down into Asia. And then they want to establish Sharia law in these areas.

In another part of this recent communication, they indicated that they believe the world is made up of two primary areas: a core, Western Europe and the United States and outlying region, outlying areas; and the Middle East, northern Africa, the parts that make up the caliphate. And what they clearly say is that in today's world, because we have been on the offense, the violence has been in the outlying areas, Afghanistan, Pakistan, northern Africa and Iraq. And what they say is they want to move this violence from the

outlying regions to the core. What does that mean? They want to move the violence to Europe and to our homeland.

Today, as we face this critical test, today we received a letter from Mike McConnell who is the Director of National Intelligence, building on testimony that the intelligence community provided us in September in 2006, building on information that they gave to us in April, building on a public statement that Mr. McConnell made on May 21 in an op-ed piece in the Washington Post. What does it all say?

Our Nation faces an intelligence gap. Think of it. As we face greater risk and a higher security threat than we've faced perhaps in a long time, we have an intelligence gap, a situation in which our intelligence community every day is missing a significant portion of what we should be getting in order to protect the American people. Not only should we be getting it, but we could be getting it, but we have this intelligence gap because we have a 1970s law called the Foreign Intelligence Surveillance Act that Members on the other side of the aisle refuse, refuse to update and to modify.

The letter goes on, If we are to stay a step ahead of the terrorists and protect the American people, I firmly believe that we need to be able to use our capabilities to collect, now listen to this, to collect foreign intelligence about foreign targets overseas, without requirements imposed by an out-of-the-State, out-of-date FISA statute.

Today, for instance, the statute requires that in a number of important situations that we obtain court orders. We need to obtain court orders to most effectively obtain foreign terrorist communications, and remember, this is about foreign intelligence, about foreign terrorists, who are overseas, and we need to get court orders to intercept those communications.

The letter goes on, Simply put, in a significant number of cases we are in the unfortunate position of having to obtain court orders to effectively collect foreign intelligence about foreign targets located overseas.

Then some say, well, let's just take some of our resources and apply it; we can expedite. Number one, it doesn't solve the problem to prepare these court orders by just putting more people, but to get the right kind of information, to prepare these court orders and get them done in the right way, it would take important analysts and put them in the position of preparing court orders for foreign terrorists and get court orders.

We need to fix this intelligence gap, and we need to do it before we go on recess next week.

#### THE FARM BILL

The SPEAKER pro tempore. Under a previous order of the House, the gentle-

woman from Texas (Ms. JACKSON-LEE) is recognized for 5 minutes.

Ms. JACKSON-LEE of Texas. Madam Speaker, it's a pleasure to be able to address my colleagues, and thank you for your leadership as well.

Madam Speaker, I wanted to speak this evening on the legislation that is before this House that takes a completely new turn in farming and the agricultural agenda for this Nation, and there are certain elements that I would like to highlight.

When you think of an agricultural bill, you think immediately of farms and ranches, particularly of large size, almost a large conglomerate of a series of farms that provide the food engine for America. But this bill draws my attention and support because of the number of other elements and turns and new directions that this legislation takes.

It's important to note that this bill has a new definition, one of nutrition. This bill reauthorizes nutrition programs, accounting for two-thirds of the bill's funding to help low-income families in need, including the food stamp program that keeps many Americans from going hungry. The bill increases the minimum benefit under the food stamp program for the first time in 30 years.

Just this past week, Madam Speaker, we announced the increase in the minimum wage, the first time in 10 years. One of the greatest tragedies here in this most powerful Nation and powerfully economic Nation is the number of people in America that go to bed hungry. The greatest disaster of that is that a huge percentage happen to be children.

This bill eliminates the current gap on child care costs to help the working poor meet rising costs. In addition, it nearly doubles the fund for emergency food assistance programs and expands the fresh fruit and vegetable snack program to all 50 States.

This bill focuses on an expanded view of nutrition and, in fact, increases the spending for nutrition by billions of dollars and expands the feeding of children by millions of dollars, but yet, it focuses on the family farmer and provides them with a resource base in order for those family farmers to survive.

I also applaud the fact that struggling, socially disadvantaged, and African American families who have farmed over the years and were abused under the United States Department of Agriculture and suffered, in fact, in a lineage of discrimination now will have a remedy, now will have recourse to a number of sections in this legislation that addresses the inequity of the treatment of black farmers, a number of extensions and protections that will make them whole after years of devastating, if you will, treatment by the United States Department of Agriculture.